

# Ordinary Meeting of Council Agenda

## to be held on Tuesday 17 July 2018 at 7.00pm Richmond Town Hall

#### Arrangements to ensure our meetings are accessible to the public

Council meetings are held at either the Richmond Town Hall or the Fitzroy Town Hall. The following arrangements are in place to ensure they are accessible to the public:

- Entrance ramps and lifts (off Moor Street at Fitzroy, entry foyer at Richmond).
- Interpreting assistance is available by arrangement (tel. 9205 5110).
- Auslan interpreting is available by arrangement (tel. 9205 5110).
- A hearing loop is available at Richmond only and the receiver accessory is available by arrangement (*tel. 9205 5110*).
- Proposed resolutions are displayed on large screen.
- An electronic sound system amplifies Councillors' debate.
- Disability accessible toilet facilities are available at each venue.

#### **Recording and Publication of Meetings**

An audio recording is made of all public Council Meetings and then published on Council's website. By participating in proceedings (including during Public Question Time or in making a submission regarding an item before Council), you agree to this publication. You should be aware that any private information volunteered by you during your participation in a meeting is subject to recording and publication.

#### www.yarracity.vic.gov.au

## **Order of business**

- 1. Statement of recognition of Wurundjeri Land
- 2. Attendance, apologies and requests for leave of absence
- 3. Declarations of conflict of interest (Councillors and staff)
- 4. Confidential business reports
- 5. Confirmation of minutes
- 6. Petitions and joint letters
- 7. Public question time
- 8. General business
- 9. Delegates' reports
- **10.** Questions without notice
- 11. Council business reports
- 12. Notices of motion
- 13. Urgent business

## 1. Statement of Recognition of Wurundjeri Land

"Welcome to the City of Yarra."

"Yarra City Council acknowledges the Wurundjeri as the Traditional Owners of this country, pays tribute to all Aboriginal and Torres Strait Islander people in Yarra and gives respect to the Elders past and present."

## 2. Attendance, apologies and requests for leave of absence

Anticipated attendees:

#### **Councillors**

- Cr Daniel Nguyen (Mayor)
- Cr Misha Coleman (Deputy Mayor)
- Cr Danae Bosler
- Cr Mi-Lin Chen Yi Mei
- Cr Jackie Fristacky
- Cr Stephen Jolly
- Cr Mike McEvoy
- Cr James Searle
- Cr Amanda Stone

#### Council officers

- Vijaya Vaidyanath (Chief Executive Officer)
- Andrew Day (Director Corporate, Business and Finance)
- Ivan Gilbert (Group Manager CEO's Office)
- Lucas Gosling (Acting Director Community Wellbeing)
- Chris Leivers (Director City Works and Assets)
- Bruce Phillips (Director Planning and Place Making)
- Jane Waldock (Assistant Director Planning and Place making)
- Mel Nikou (Governance Officer)

## 3. Declarations of conflict of interest (Councillors and staff)

## 4. Confidential business reports

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- 4.1 Contractual matters; AND Matters prejudicial to Council and/or any person
- 4.2 Matters prejudicial to Council and/or any person
- 4.3 Matters relating to legal advice

#### **Confidential business reports**

The following items were deemed by the Chief Executive Officer to be suitable for consideration in closed session in accordance with section 89 (2) of the *Local Government Act* 1989. In accordance with that Act, Council may resolve to consider these issues in open or closed session.

#### RECOMMENDATION

- That the meeting be closed to members of the public, in accordance with section 89 (2) of the *Local Government Act* 1989, to allow consideration of:
  - (a) Contractual matters;
  - (b) Matters prejudicial to Council and/or any person; and
  - (c) Matters relating to legal advice.
- 2. That all information contained within the Confidential Business Reports section of this agenda and reproduced as Council Minutes be treated as being and remaining strictly confidential in accordance with the provisions of sections 77 and 89 of the *Local Government Act* 1989 until Council resolves otherwise.

## 5. Confirmation of minutes

#### RECOMMENDATION

That the minutes of the Ordinary Council Meeting held on Tuesday 3 July 2018 be confirmed.

### 6. Petitions and joint letters

## 7. Public question time

Yarra City Council welcomes questions from members of the community.

#### Public question time procedure

Ideally, questions should be submitted to Council in writing by midday on the day of the meeting via the form available on our website. Submitting your question in advance helps us to provide a more comprehensive answer. Questions that have been submitted in advance will be answered first.

Public question time is an opportunity to ask questions about issues for which you have not been able to gain a satisfactory response on a matter. As such, public question time is not:

- a time to make statements or engage in debate with Councillors;
- a forum to be used in relation to planning application matters which are required to be submitted and considered as part of the formal planning submission;
- a forum for initially raising operational matters, which should be directed to the administration in the first instance.

If you wish to raise matters in relation to an item on this meeting agenda, Council will consider submissions on these items in conjunction with and prior to debate on that agenda item.

When you are invited by the meeting chairperson to ask your question, please come forward and take a seat at the microphone and:

- state your name clearly for the record;
- direct your questions to the chairperson;
- ask a maximum of two questions;
- speak for a maximum of five minutes;
- refrain from repeating questions that have been asked previously by yourself or others; and
- remain silent following your question unless called upon by the chairperson to make further comment or to clarify any aspects.

#### 8. General business

#### 9. Delegates' reports

## **10.** Questions without notice

## 11. Council business reports

ltem		Page	Rec. Page	Report Presenter
11.1	Right of way naming proposals	7	18	Rhys Thomas, Senior Governance Advisor

The public submission period is an opportunity to provide information to Council, not to ask questions or engage in debate.

#### Public submissions procedure

When you are invited by the meeting chairperson to make your submission, please come forward and take a seat at the microphone and:

- state your name clearly for the record;
- direct your submission to the chairperson;
- speak for a maximum of five minutes;
- confine your remarks to the matter under consideration;
- refrain from repeating information already provided by previous submitters; and
- remain silent following your submission unless called upon by the chairperson to make further comment.

## 12. Notices of motion

ltem		Page	Rec. Page	Report Presenter
12.1	Notice of Motion No. 7 of 2018 - Status of Council Owned Sporting Facilities and Pavilions	19	20	Amanda Stone - Councillor
12.2	Notice of Motion No. 8 of 2018 - Support for Refugees	21	22	Mike McEvoy – Councillor
12.3	Notice of Motion No. 9 of 2018 - Wage Theft	23	24	James Searle - Councillor

## 13. Urgent business

Nil

#### 11.1 Right of way naming proposals

Trim Record Number: D18/106696 Responsible Officer: Group Manager Chief Executive's Office

#### Purpose

- 1. For Council to receive and consider public submissions in relation to five street naming proposals and consider Council officers' recommendation to:
  - (a) assign names to three unnamed rights of way;
  - (b) assign a new name to a section of an existing named road; and
  - (c) abandon a proposal to rename an existing named road.

#### Background

- 2. Under the provisions of the *Geographic Place Names Act 1998* and the *Naming rules for places in Victoria, Statutory requirements for naming roads, features and localities 2016* (the *Naming Rules*), Council is the 'naming authority' in respect of most roads within the municipality. This role is supported by Council's *Naming of Roads, Features and Localities* Policy, adopted in 2014.
- 3. In summary, this process sets out a five step process for the naming of roads in Yarra:
  - (a) **Firstly**, formally acknowledge the receipt of a proposal and advise the proposer of Council's procedure for the naming of roads;
  - (b) **Secondly**, initiate a written communication with the Wurundjeri Tribe, inviting them to submit an appropriate name for Council's consideration;
  - (c) **Thirdly**, initiate written communication with the relevant local Historical Society, inviting them to submit an appropriate name for Council's consideration;
  - (d) **Fourthly**, write to adjoining property owners and occupiers and place a public notice both on Council's public website, inviting the community to submit an appropriate name for Council's consideration (including a proposed name where one has been suggested by the Wurundjeri Tribe, Historical Society or Council officers); and
  - (e) **Fifthly**, prepare a formal report for consideration.
- 4. In order to undertake naming processes more efficiently, where the proposals are not time critical, they are considered in batches, with the steps above undertaken for multiple proposals concurrently.
- 5. This process has now been completed for the three unnamed rights of way in this report. A modified version of the process has been undertaken for the two road renaming proposals.

#### Proposal 1 - Right of way between 2 Stanley St and 10 Stanley St Collingwood

- 6. The unnamed right of way between 2 Stanley St and 10 Stanley St provides rear vehicular access to properties at 2 Stanley St and 248 Smith St and pedestrian access to the apartment block at 10 Stanley St. In particular, the road provides the sole access to a retail property at the rear of 244-246 Smith Street Collingwood. A request from the tenant of that property highlighting the difficulties with addressing their shop for customers and deliveries has prompted the naming of this right of way. A plan is provided at **Attachment One**.
- 7. In accordance with Council's Naming of Roads, Features and Localities Policy, officers sought a naming suggestion from the Wurundjeri Tribe before proceeding with public consultation. The Wurundjeri Tribe declined to submit a name for consideration.
- 8. Initial investigations by officers identified that the property at 244-246 Smith Street displayed some remnant signage of a former retailer "Rendle's" that occupied the site at one time.

- 9. Officers undertook further investigation in partnership with the Collingwood Historical Society and uncovered some further information about the signage. In summary, this research showed that:
  - (a) Rendle and Sons was a furnishing retailer that operated from the building for approximately 70 years from 1900;
  - (b) The business was owned and operated by Mr Percy Rendle (1856-1942);
  - (c) Rendle migrated to South Australia and married in in 1876. He settled in Fitzroy in the early 1880s;
  - (d) Rendle obtained employment at Ackman's, a furniture emporium on the opposite side of Smith Street;
  - (e) Rendle lived at 7 Hodgson Street Fitzroy;
  - (f) In 1900, Rendle left Ackman's and opened Rendle and Sons, immediately across the road;
  - (g) By 1920, Rendle and Sons occupied the neighbouring two shops at number 248 and 250 and a furniture factory at 22 Stanley Street; and
  - (h) Rendle died in 1942, and the business name was changed to Rendle Pty Ltd, and operated by his sons until approximately 1970.

#### Figure 1

Remnant signage on eastern façade of 244-246 Smith Street, overlooking the unnamed right of way



- 10. On the basis of this information, the name "Rendle Place" was proposed by officers and included in the consultation process for feedback.
- 11. In determining which street type to use, officers are guided by the *Naming Rules*, which set out a brief definition of each street type. As the majority of rights of way are assigned "Lane" as their street type, officers seek to identify an alternative that may be suitable in order to introduce a more diverse and interesting mix of street types in the municipality.

- 12. The street type "place" can only be used for a cul-de-sac (which this street is) and is defined as "a short, sometimes narrow enclosed roadway". Officers are of the view that this definition matches the physical nature of the street, and have recommended accordingly.
- 13. Following the consultation process, the following submissions are worthy of consideration and satisfy the requirements of the *Naming Rules*:

Submissions	Officer Response
Billibellary Billebary was Ngurungaeta or clan headman for one of the three sections that comprised the Wurundjeri-willam patriline of the Wurundjeri-balluk clan. Billibellary lived in an area that includes the now City of Yarra. He held this position when the Europeans began arriving in this area, and led his people for the next ten years through a difficult period of change. As Ngurungaeta, he was highly respected among the Wurundjeri, and at the time of European settlements, 'he was considered the pre- eminent Kulin clan-head, whose voice carried extra weight'.	The Wurundjeri Tribe have declined to suggest a name for this street, and this suggestion has come from a member of the public. If Council wishes to pursue this suggestion, Council officers will contact the Wurundjeri Tribe again to seek their views as to the use of Billibellary's name.
Drop Kick No rationale provided by the submitter	This suggestion is presumed to refer to a style of kick formerly used in Australian Rules Football, and still used in other codes, including rugby and gridiron. Due to its alternative pejorative meaning, officers do not consider it appropriate for this site.
Magpie No supporting information is provided, but is presumed this name has been suggested to recognise the Collingwood Football Club.	The street to be named is a low profile street with no direct association to the football club. Aside from being located in Collingwood, there does not seem to be any connection between the club and the site.
Montalto           The property that abuts the entire eastern boundary of the lane was purchased by Joe and John Montalto in the early 1960s. Joe and John built and ran a service station and mechanical repair workshop from the site until 2003.           Following the closure of the service station, Joe's children developed the property into an apartment building, and many of them still own properties within the residential block. There are now grandchildren of Joe Montalto living on the site.           It is submitted that the street be named in recognition of Joe and John Montalto.	The naming of the street in recognition of Joe and John Montalto would not be permitted, as John Montalto is still alive, so this proposal would not satisfy the requirements of the <i>Naming Rules</i> . However, it would be possible to name the street in recognition of Joe Montalto only. The immediate connection to the site is significant, and strong representations have been made by a number of family members. Officers are of the view that the contribution of the Joe Montalto, while significant to his family, is not necessarily remarkable in the history of Collingwood.
Perrin It is submitted by a descendant that Henry and Mark Perrin owned the land that the Collingwood Town Hall was later built on. They both emigrated from England in the 1850s and lived at that location (which is believed to have been called Liverpool St). Between them, the Perrin brothers had six children - all born in Collingwood. Henry Perrin died in 1861, and Mark Perrin, unable to pay the rates, abandoned the property in 1962 and moved to Deniliquin NSW. Mark died in 1863.	Council records are unable to confirm the Perrin family story, but if true, it provides an interesting insight into the history of the Collingwood Town Hall (opened in 1887). It is noted that the Perrin family's contribution was later acknowledged with the naming of Perrin Park in Deniliquin NSW. Aside from being Collingwood residents, Henry and Mark Perrin do not appear to have any direct connection with the site.

Pinnacle	
It is submitted that Pinnacle Engineering was a business based in Napoleon St Collingwood for many years and that the proximity of the site warrants naming after the former business.	Pinnacle Engineering was a business based at 24-28 Napoleon St Collingwood from 1964-1974 (and potentially occupied the Site up until 1989). It was 150m away from the site.
	Ordinarily, the use of a commercial or business name does not satisfy the requirements of the <i>Naming Rules</i> , but in this case, the business is no longer operating. In order to use this name, Council would need to be satisfied that the business "had an association with the area over a substantial period of time and is held in high regard by the community" (from the <i>Naming Rules</i> ). Officers are of the view that this standard is not borne out in this case.
Power without Glory	
The submitter presents a series of names which reference Frank Hardy's novel "Power Without Glory" which was set in a fictional city based on Collingwood and surrounds. The suggested names are: "John	<ul> <li>The following names do not satisfy the requirements of the <i>Naming Rules</i> for the reason shown:</li> <li>"John West" includes both first and surname</li> <li>"John" is a duplicate of John St Collingwood</li> </ul>
West", "John Wren", "Totaliser" "TwoUp", "Carringbush" and "Frank Hardy"	<ul> <li>"West" is a cardinal direction</li> </ul>
	<ul> <li>"John Wren" includes both first and surname</li> </ul>
	<ul> <li>"TwoUp" is not correctly spelled in English</li> </ul>
	<ul> <li>"Two Up" includes a number</li> </ul>
	"Frank Hardy" includes both first and surname
	"Frank" is a first name
	"Hardy" is within 5km of Hardy St Brunswick
	The suggested names "Totaliser", "Carringbush" and "Wren" all satisfy the requirements of the <i>Naming Rules</i> .
Rendle Place	
Officer's reasons for proposing the name Rendle Place are set out above.	Officers remain of the view that the use of Rendle Place would be appropriate, as it is a name directly connected with the site over a long period. The
The Collingwood Historical Society have supported the use of Rendle Place, as has one other submitter.	presence of the remnant signage at the rear of the 244-246 Smith Street property maintains a direct connection to the site.
Tavares	
Antonio Tavares was an active member of the Collingwood community, and operated a local boxing gym in the basement of the Collingwood Housing Estate in Hoddle St from 2000 until at least 2008. Mr Tavares was a resident at 253 Hoddle Street (the Housing Commission towers) until the time of his death	Mr Tavares made a direct and tangible contribution to the local community – in particular the disadvantaged residents of the Collingwood Housing Estate. That said, aside from being Collingwood resident, Mr Tavares does not appear to have any direct connection with the site.
in 2017. Strong representations have been made by a number of submitters in relation to acknowledging Mr Tavares in this way.	Should Council wish to acknowledge Mr Tavares's contribution, officers have identified an alternative opportunity, which is set out under "Proposal 2" below.
Woi wurrung name	
It is submitted that the site is close to an Aboriginal gathering place and there are so few Aboriginal street names in Yarra, a name in the Woi wurrung language would be appropriate.	The Wurundjeri Tribe have declined to suggest a name for this street. If Council wishes to apply a Woi wurrung name, Council officers will contact the Wurundjeri Tribe again to provide a further opportunity to suggest a name.

- 14. Because Council's naming intention was included in the public advertising, Council is now able to proceed directly to naming the right of way without further advertising (subject to notifying the submitters of their right to appeal to the Registrar).
- 15. It is recommended that Council assign the name "**Rendle Place**" to the unnamed right of way between 2 Stanley St and 10 Stanley St Collingwood.

#### Proposal 2 - Right of way behind properties in Francis St and Sydney Rd Collingwood

- 16. Following strong representations made in relation to naming the street in Proposal 1 in recognition of Mr Antonio Tavares, officers investigated the database of unnamed rights of way in order to identify an alternative site that could be considered.
- 17. The identified unnamed right of way is between Perry St and Johnston St and provides access to the rear of properties in both Francis St and Sydney Rd, but is not relied on by any properties for addressing purposes. The fact the right of way remains unnamed is an anomaly, given the three similar rights of way to the west have all been named (Little Francis St, Harmsworth Lane and Palmer Lane). A plan is provided at **Attachment Two**.
- 18. Representative of the Taveres family were contacted to determine their views in relation to this alternative proposal, and they expressed strong support for the naming of this street "Tavares Lane" and lodged a further submission with officers in support of the proposal. On the basis of this information, the name "Tavares Lane" was proposed by officers and included in the consultation process for feedback.
- 19. Following the consultation process, a further submission was received from the Tavares family, but no submissions or objections were received from the owners or occupiers of adjoining properties.

Submission	Officer Response
Tavares Lane Antonio Tavares was an active member of the Collingwood community, and operated a local boxing gym in the basement of the Collingwood Housing Estate in Hoddle St from 2000 until at least 2008. Mr Tavares was a resident at 253 Hoddle Street (the Housing Commission towers) until the time of his death in 2017. Strong representations have been made by a number of submitters in relation to acknowledging Mr Tavares in this way.	Mr Tavares made a direct and tangible contribution to the local community – in particular the disadvantaged residents of the Collingwood Housing Estate. The location of the "Dolphins Gym" he established is in the immediate proximity of the street to be named.

- 20. Because Council's naming intention was included in the public advertising, Council is now able to proceed directly to naming the right of way without further advertising (subject to notifying the submitters of their right to appeal to the Registrar).
- 21. It is recommended that Council assign the name "**Tavares Lane**" to the unnamed right of way behind properties in Francis St and Sydney Rd Collingwood.

Proposal 3 - Right of way behind 132 - 144 Bridge Road Richmond

- 22. The unnamed right of way behind 132 144 Bridge Road Richmond provides access to a planned development at the rear of 142 Bridge Road. In addition, it could be expected that the right of way would provide future access to further properties at the rear of 132-146 Bridge Road and 93 Lennox Street. A plan is provided at **Attachment Three**.
- 23. In accordance with Council's Naming of Roads, Features and Localities Policy, officers sought a naming suggestion from the Wurundjeri Tribe before proceeding with public consultation. The Wurundjeri Tribe declined to submit a name for consideration.
- 24. Public consultation in relation to this proposal sought community suggestions on a potential name for the right of way. The following submissions are worthy of consideration and satisfy the requirements of the *Naming Rules*:

Submissions	Officer Response
<u>Air Raid Shelter</u> During WW2 an air raid shelter was constructed in Lennox Street opposite the laneway. It was actively used in drills and from any threats of bombing.	This is a little known piece of history with a direct connection to the site. It would be possible to consider a name reflective of the use, such as "Air Raid Lane", "Bomb Shelter Lane", "Shelter Lane" or "Safety Lane".
<u>Fargher</u> Harvey Fargher was the first coach and trainer of an Australian Empire (Commonwealth) Games team (in 1930). He was raised and lived in Richmond, and was also a Richmond FC trainer in their 1932 Premiership. His grandmother owned the Ainger Antique Shop on Bridge Road Richmond.	Mr Fargher's achievements are significant, and references to him appear in the archives of both Commonwealth Games Australia and the Richmond Football Club. Aside from being a Richmond resident, Mr Fargher does not appear to have any direct connection with the site.
<u>Hafey</u> Tom Hafey was born in Richmond grew up in Appleton St. In the late 1950s, Hafey operated a milk bar at 154 Bridge Rd. He played 67 games for the Richmond Football Club between 1953 and 1958 and went on to coach the club to four premierships in 1967, 1969, 1973 and 1974. Hafey later coached Geelong, Collingwood and the Sydney Swans during a career that spanned 22 years. Hafey died in 2014.	Hafey was a well-known Richmond resident with a strong community following. The proximity of the street to his former milk bar provides a direct connection to the site. Given the experience of naming of Dyer St, it is likely that naming of a Hafey Lane would receive significant public support.
<u>Kiwi</u> Kiwi Lane is suggested in recognition of the New Zealanders that choose to call Richmond home.	Richmond is home to a varied migrant community from across the world. While street names that celebrate this heritage are to be supported, it is suggested that in the absence of a compelling reason it is not appropriate to single out one particular group of migrants to Yarra in this way.
Kurnagar or Yan Nganjin or "an indigenous name" Two submitters put forward Woi wurrung words for consideration, with Kurnagar meaning "top of a hill" and Yan Nganjin meaning "walking together". A further submitter expressed a desire for an indigenous name to be used, without putting forward a suggestion.	The Wurundjeri Tribe initially declined to suggest a name for this street, and these suggestions have come from members of the public. On the basis of this suggestion, officers contacted the Wurundjeri Tribe again for further advice (see below).
Naren No rationale provided by the submitter	With no rationale provided that links this name to the location, this name appears to be unsuitable.
New Richmond Presbyterian Church This church was built on Lennox Street in 1869, immediately adjacent to the right of way. It was a substantially built building which replaced their early wooden building in Lennox Street. This location is also set on the city facing hill of Richmond. The Church had a large membership and one of the earlier churches in Richmond, along with the Congregational Church that was located in Lennox Street on the North Side of Bridge Road.	The Richmond Presbyterian Church was a significant building in its day, and certainly an early part of Richmond's history. While it would not be possible to use the name "Church Lane" (due to the proximity of Church St), it may be possible to use a name that acknowledges the church presence, such as "Congregation Lane", "Prayer Lane" or "Nave Lane". Naming a street after a Christian church may not be seen as inclusive of all members of the Yarra community.
Peck Nigel Peck was a business man who founded NHP Electrical Engineering Products Pty Ltd in and around Richmond in 1968. The headquarters is in River St and approximately 800 people are employed in Australia and New Zealand but has employed many thousands more over the years. Mr Peck died in 2017.	Mr Peck (and the business he founded) have made a significant contribution to Richmond's local economy. Aside from the business being based in Richmond, Mr Peck does not appear to have any direct connection with the site.

Port	
This is a portmanteau of "Police" and Court".	This suggestion has been made in the mistaken impression that the street to be named is between the Richmond Town Hall and former Police Station and is not suitable for this site.
Reconciliation	
This name has been proposed by a submitter as a gesture at how we feel as a community towards the aboriginal members of our community.	Officers advise that if Council is of a mind to consider this suggestion it be the subject of consultation with the Wurundjeri Tribe and Council's Aboriginal Advisory Committee. Consideration should also be given to whether this right of way is sufficiently high profile for such a statement.
Selfie	
No rationale provided by the submitter	With no rationale provided that links this name to the location, this name appears to be unsuitable.
<u>Tigers</u>	
A number of submitters have sought the street naming as a fitting way to recognise the 2017 AFL Premiership of the Richmond Football Club.	The 2017 AFL premiership was a significant event in recent local history, and the Richmond Football Club is well supported in the local community.
Some alternate suggestions were "Tigerland", "Yellow and Black", "Dimma", "Dusty", "Premiership" and other similar names.	That said, the street to be named is a low profile street with no direct association to the football club.

- 25. Following the formal submission process, officers made further contact with the Wurundjeri Tribe to seek suggested names for the right of way. In response, the Wurundjeri Tribe provided a number of naming suggestions, and also confirmed that Kurnagar means 'top of a hill' and would be suitable for a street name.
- 26. On the basis of this advice, officers undertook further consultation, and wrote to all adjoining property owners and occupiers to seek feedback on the name "Kurnagar Lane". No submissions or objections were lodged in relation to this name.
- 27. Because Council's naming intention was included in the subsequent direct mail, Council is now able to proceed directly to naming the right of way without further advertising (subject to notifying the submitters of their right to appeal to the Registrar).
- 28. It is recommended that Council assign the name "**Kurnagar Lane**" to the unnamed right of way behind 132 144 Bridge Road Richmond.

#### Proposal 4 – Renaming part of Latrobe Avenue Alphington

- 29. With the development of the former paper mill at the corner of Chandler Highway and Heidelberg Road in Alphington into a residential subdivision, a new street network is being created to service the subdivision. The process for naming these streets is almost complete, with the developer having had responsibility for proposing the street names.
- 30. The outstanding issue is that with the construction of the new street network, Latrobe Avenue will be broken into two distinctly different sections, and a connecting road will be constructed across to the western boundary of the site.
- 31. Council has been requested by the developers to rename the northern section of Latrobe Avenue Alphington, comprising the section of road of approximately 275m in length immediately south of Heidelberg Road (see **Attachment Four**).
- 32. Due to the fact that there are no directly affected landowners (apart from the proponents), public consultation was limited to a public notice and website information. The following submissions were received:

Submissions	Officer Response
The proposal is illogical and potentially confusing due to the change in name on the 'straight' road.	The degree of confusion that could arise depends in part on the nature of the two different sections of the street, and the intersection treatment at the point where the street name changes. Officers sought further information from the proponent as to the proposed nature of the streets and intersection in order to assess the proposal. This assessment appears below.
Latrobe Ave should revert to a former street name "St Elmo Rd" in order to recognise its history and connections with the Alphington Park WW1 memorial. The street type boulevard should not be used as it describes an extra wide longer roadway with spacious landscaped flanking the roadways.	The presence of "St Elmo Rd" in Heidelberg Heights (2.4km away) means the use of "St Elmo" in this location would be considered a duplicate name which does not satisfy the requirements of the <i>Naming Rules</i> . The definition of boulevard in the <i>Naming Rules</i> is " <i>a wide roadway, well paved, usually ornamented with trees and grass plots</i> ". Officers sought further information from the proponent as to the proposed nature of the street in order to assess the proposal against these criteria. This assessment appears below.

- 33. In order to conduct an assessment of the submissions, officers requested the proponent to provide an indicative street design indicating the developer's intentions for the street. This plan can be found at **Attachment Five**. This plan is a preliminary design only and is submitted in support of the renaming request, Council is not being asked to approve the actual design, with the final layout subject to a separate assessment process.
- 34. In conducting an assessment as to whether the change in street names is illogical and will cause difficulties in locating properties, officers are of the view that it be apparent from the overall design and intersection treatment that Latrobe Avenue is a different or 'lesser' street than Mills Boulevard, such that south-bound drivers would not be confused into thinking Latrobe Avenue is a continuation of the north-south section of Mills Boulevard. In fact, officers are of the view that the nature of the 'curve' in the street is that emergency services vehicles may have difficulty locating properties in the southern section of Latrobe Avenue if the northern part is not renamed. This is supported by the fact that:
  - (a) North-bound traffic in Latrobe Avenue will be required to give way to traffic travelling in both directions around the 'curve' in Mills Boulevard;
  - (b) South-bound traffic in Mills Boulevard will have to swing approximately 45° around to the right before making the 45° left turn into Latrobe Avenue;
  - (c) A raised pavement pedestrian and bicycle crossing (across Latrobe Avenue) is proposed at the intersection with Mills Boulevard, including substantial road markings; and
  - (d) The width of Milles Boulevard (pavement, plantings, footpath and bike path) varies from 20.4m up to 21m, whereas the Latrobe Avenue pavement width is 4.9m.
- 35. In conducting an assessment of whether 'boulevard' is the appropriate street type, officers have examined the submitted plan. It is evident from the plan that Mills Boulevard is proposed to be a well landscaped street (with approximately 50 street trees), grassed verges and offset kerbside car parking. The width of the street ranges from 20.4 to 21 metres (approximately the same width as Bridge Road Richmond), and it includes wide footpaths, Copenhagen style bicycle lanes and centre median tree plantings at both the Heidelberg Rd and Chandler Hwy intersections. On this basis, officers are of the view that 'boulevard' is an appropriate street type as it satisfies the Naming Rules criteria of a 'wide roadway, well paved, usually ornamented with trees and grass plots'.

- 36. Because Council's naming intention was included in the public advertising, Council is now able to proceed directly to naming the right of way without further advertising (subject to notifying the submitters of their right to appeal to the Registrar).
- 37. It is recommended that Council rename the northern section of approximately 275m in length of Latrobe Avenue Alphington to "**Mills Boulevard**".

#### Proposal 5 – Renaming part of Perry Street Alphington

- 38. Following a development proposal at the southern end of Perry Street Alphington, officers became aware of a street numbering anomaly in the street that makes the provision of street addresses difficult.
- 39. The street runs north from the Yarra River parkland, across Heidelberg Road (into the City of Darebin) and comes to an end at the former Outer Circle railway reservation. The street resumes again north of the Hurstbridge Railway line (this time in Fairfield) and continues north into the industrial area of Fairfield.
- 40. Over time, the street numbering has been inconsistent, meaning that (for example), the numbering increases as you head south, except for number 8, 10, 12, 14 and 16, where the numbering runs the other way. Insufficient numbers have been reserved for future subdivisions in a number of places.
- 41. Council officers instigated a proposal to rename the southern section of Perry Street Alphington, comprising the section of road south of Heidelberg Road (see **Attachment Six**).
- 42. Before commencing a formal re-naming proposal, officers wrote only to the owners of the eight properties with addresses in Perry Street to gauge their appetite for a re-naming proposal. This did not include those properties which adjoin Perry Street either at the rear or the side of their property, not did it include the four non-owner occupiers of Perry Street addressed properties.
- 43. Following the mailout, two property owners (who are also occupiers) rang Council officers to discuss the impact of the proposal.

Submissions	Officer Response
Submitter 1 Expressed concern about the need to alter their property title and the potential costs involved in redirection of mail for an extended period.	Property Titles do not require alteration, as properties are identified by land parcel, not street address. However, discussions with Australia Post have confirmed that while the regular Postie would likely redirect mail that is addressed to the previous address, this cannot be guaranteed without the customer paying for a formal mail redirection (currently \$133/year).
Submitter 2 Understood the need for clarity relating to street numbers, but points out that they have never had difficulty in having visitors and delivery drivers locating their property, despite the road numbering. Pointed out that a change to address could result in costs incurred in updating all addresses with property services such as utilities, as well as with banks, subscriptions, advertisers and all other businesses and services. Suggested that perhaps Council could consider renumbering the street, rather than re-naming it.	Renumbering the street is likely to be complex, as it would require agreement from landowners in the section of Perry Street north of Heidelberg Road, as well as from the City of Darebin. In addition, all property owners would need to update their details with service providers in any case.

44. In reviewing the submissions made in relation to the preliminary consultation, it appears unlikely that a formal proposal to rename the street would enjoy unanimous support. On this basis, it is recommended that the proposal to rename Perry Street Alphington be abandoned.

#### **External Consultation**

- 45. The details of the consultation for each proposal are set out in the previous section. Each process is slightly different in order to take into account the individual circumstances of the naming proposal. The processes were guided by Council's *Naming of Roads, Features and Localities* Policy and the *Naming Rules*.
- 46. In summary, the consultation involved:
  - (a) Proposal 1, Rendle Place Contact with Wurundjeri Tribe and Collingwood Historical Society, direct mail to 57 letters to owners and occupiers of adjoining properties and notice on Council website;
  - (b) **Proposal 2, Tavares Lane** Direct mail to 33 owners and occupiers of adjoining properties and notice on Council website;
  - (c) Proposal 3, Kurnagar Lane Contact with Wurundjeri Tribe and Richmond and Burnley Historical Society, direct mail to 35 owners and occupiers of adjoining properties, notice on Council website, follow up with Wurundjeri Tribe, further mail to 35 owners and occupiers of adjoining properties and updating of notice on Council website;
  - (d) **Proposal 4, Mills Boulevard** Public notice in The Age and notice on Council website; and
  - (e) **Proposal 5, Perry Street** Direct mail to 8 affected property owners and notice on Council website.
- 47. In addition, the Yarra community received notification about Naming Proposals 1 and 3 via the Council website and social media feeds on Twitter and facebook. Cr Nguyen appeared on ABC Melbourne Radio to discuss the proposals on Thursday 1 March 2018.

#### Internal Consultation (One Yarra)

- 48. Officers from a number of different Council departments assisted in the development of this report, including:
  - (a) The Community Partnerships Unit assisted with liaison with the Wurundjeri Tribe in relation to Proposal 3 (Kurnagar Place);
  - (b) The Statutory Planning Unit assisted with clarification of the subdivision issues related to Proposal 4 (Mills Boulevard); and
  - (c) The Valuations Services Unit assisted with property numbering issues related to Proposal 5 (Perry Street).

#### **Financial Implications**

49. There are no financial implications directly associated with the preparation of this report. The installation of signage in due course will be a small cost to Council, within existing budget allocation.

#### **Economic Implications**

50. There are no economic implications associated with the preparation of this report.

#### **Sustainability Implications**

51. There are no sustainability implications associated with the preparation of this report.

#### **Social Implications**

52. The assignment of a name to the respective rights of way will play a positive role in further strengthening community identification by City of Yarra residents with historical references within their community.

#### **Human Rights Implications**

53. There are no Human Rights implications associated with the preparation of this report.

#### **Communications with CALD Communities Implications**

- 54. Direct contact was made with the Wurundjeri Tribe at the beginning of the process, and they have made suggestions for two of the rights of way as set out in this report.
- 55. Although there was no other targeted communications for our culturally and linguistically diverse communities, there was good use of visual aids in the form of maps, in presenting information on the respective sites on Council's website and in direct mail to adjoining property owners and occupiers.

#### **Council Plan, Strategy and Policy Implications**

56. The above outlined process complies with Council's Naming of Roads, Features and Localities Policy. The unique features of this Policy include its compliance with the *Naming Rules* and its strong emphasis on communication with key stakeholders, including the Wurundjeri community (via the Wurundjeri Tribe), local historical societies and the wider Yarra community.

#### **Legal Implications**

57. There are no legal implications associated with the preparation of this report.

#### **Other Issues**

- 58. In addition to the process set out in the Naming of Roads, Features and Localities Policy, officers have had regard to the following Council policies in progressing the naming proposals set out in this report:
  - (a) The *Aboriginal Partnership Plan 2015-2018* (noting specific preference to using Woiwurrung words in selecting names); and
  - (b) The Council Plan 2018-2022 (which contains references to the need to "acknowledge and celebrate our diversity and people from all cultural backgrounds", to "acknowledging and celebrating Aboriginal history and culture in partnership with Traditional Owners" and the need to find ways to "pay tribute to the lived history and heritage, connecting with the stories and experiences of those who came before us and shaped the character of Yarra".
- 59. Further, officers have endeavoured to identify names that have a connection to the right of way to be named, by drawing on the history of the site and surrounding area and by consulting with surrounding residents and property owners.

#### Options

60. Council can resolve to assign and alternate name for any of the rights of way, or assign one of their own choosing. The selection of an alternate name would require a further round of consultation with affected landowners and occupiers.

#### Conclusion

- 61. This report presents the results of the officer's assessment of the suggested names and presents a recommendation in relation to each naming proposal.
- 62. The officer's recommendation is that Council:
  - (a) assign the name "Rendle Place" to the right of way between 2 Stanley St and 10 Stanley St Collingwood;
  - (b) assign the name "Tavares Lane" to the right of way behind properties in Francis St and Sydney Rd Collingwood;
  - (c) assign the name "Kurnagar Lane" to the right of way behind 132 144 Bridge Road Richmond;
  - (d) re-name the northern section of Latrobe Avenue Alphington to "Mills Boulevard"; and
  - (e) abandon the proposal to rename Perry Street Alphington.

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63. Further, it is recommended that Council direct the Chief Executive Officer to lodge the adopted names with the Registrar of the Office of Geographic Names and to notify all submitters of Council's decision, informing them of their capacity to lodge a formal objection with the Registrar.

#### RECOMMENDATION

- 1. That having noted naming submissions in relation to the relevant street naming proposals, Council:
  - (a) assign the name "Rendle Place" to the right of way between 2 Stanley St and 10 Stanley St Collingwood;
  - (b) assign the name "Tavares Lane" to the right of way behind properties in Francis St and Sydney Rd Collingwood;
  - (c) assign the name "Kurnagar Lane" to the right of way behind 132 144 Bridge Road Richmond;
  - (d) re-name the northern section of Latrobe Avenue Alphington to "Mills Boulevard"; and
  - (e) abandon the proposal to rename Perry Street Alphington.
- 2. That the Chief Executive Officer lodge the adopted names with the Registrar of the Office of Geographic Names and advise all submitters of Council's decision.

CONTACT OFFICER:	Rhys Thomas
TITLE:	Senior Governance Advisor
TEL:	9205 5302

#### Attachments

- 1 Right of way between 2 and 10 Stanley St Collingwood (notice of intended name)
- 2 Right of way behind properties in Francis St and Sydney Rd in Collingwood (notice of intended name)
- **3** Right of way behind 132 to 144 Bridge Rd Richmond (notice of intended name)
- **4** Latrobe Avenue Alphington (proposal overview)
- **5** Latrobe Avenue Alphington (indicative design of Mills Blvd)
- 6 Perry Street Alphington (proposal overview)

## 12.1 Notice of Motion No. 7 of 2018 - Status of Council Owned Sporting Facilities and Pavilions

#### Trim Record Number: D18/116342 Responsible Officer: Group Manager Chief Executive's Office

I, Councillor Amanda Stone, hereby give notice that it is my intention to move the following motion at the Ordinary Meeting of Council to be held on 17 July 2018:

- 1. That Officers provide a report to Council:
  - (a) outlining the current state of repair of all Council owned buildings and pavilions used by sports clubs and for the purposes of sporting activity;
  - (b) listing those buildings in need of repair, refurbishment or replacement, in priority order of need and urgency;
  - (c) identifying which of these works are provided for in the current Long Term Financial Plan and when;
  - (d) outlining where there may be discrepancies between Council's financial ability to repair, refurbish or replace in a timely manner and the need;
  - (e) outlining those factors which impact on the timing of necessary works on these facilities; and
  - (f) proposing where additional resources or alternative approaches may be found, to address any shortfall in the works needed to bring Council facilities up to acceptable standards.

#### Background

Yarra Council is the owner or committee of management for a large number of sporting facilities and pavilions which are providing for a growing population amid an environment of reduced private open space.

These pavilions need periodic upgrades to meet changing regulatory requirements and particularly, to cater for women's sport in facilities that have traditionally catered for boys and men.

With rate capping and other financial pressures, there is a need to prioritise the upgrading of these facilities. Other pressures can also result in deferring of these upgrades in ways which are not always clear to the community.

This report will provide a transparent overview of the state of Council sports facilities and the factors involved in prioritizing upgrades and also explore other potential means of funding upgrades which could accelerate the program of renewal.

#### RECOMMENDATION

- 1. That Officers provide a report to Council:
  - (a) outlining the current state of repair of all Council owned buildings and pavilions used by sports clubs and for the purposes of sporting activity;
  - (b) listing those buildings in need of repair, refurbishment or replacement, in priority order of need and urgency;
  - (c) identifying which of these works are provided for in the current Long Term Financial Plan and when;
  - (d) outlining where there may be discrepancies between Council's financial ability to repair, refurbish or replace in a timely manner and the need;
  - (e) outlining those factors which impact on the timing of necessary works on these facilities; and
  - (f) proposing where additional resources or alternative approaches may be found, to address any shortfall in the works needed to bring Council facilities up to acceptable standards.

#### 12.2 Notice of Motion No. 8 of 2018 - Support for Refugees

Trim Record Number: D18/116706 Responsible Officer: Group Manager Chief Executive's Office

I, Councillor Mike McEvoy, hereby give notice that it is my intention to move the following motion at the Ordinary Meeting of Council to be held on 17 July 2018:

- 1. That Council notes:
  - (a) we live in a world where people have no option but to flee their homes and countries, and that globally, resettlement places for these people are rare and over-subscribed;
  - (b) all countries, especially the wealthiest, like Australia, need to do their fair share by welcoming refugees in any way they can;
  - (c) refugees and migrants have made a positive contribution to Australian communities, our economy and our communities; and
  - (d) we need to create more opportunities for safe and legal entry into Australia, and one way to do this is through community led sponsorship.
- 2. That Council resolves to:
  - (a) reaffirm that the City of Yarra is a community which welcomes refugees,
  - (b) support an expanded and improved Community Sponsorship Program; and
  - (c) calls on the federal government to improve and expand the Community Sponsorship Program to ensure the program:
    - (i) does not take places from others in need;
    - (ii) provides adequate support and services;
    - (iii) limits the costs on sponsors;
    - (iv) allows community, family and businesses to act as sponsors; and
    - (v) creates more places for people in need of protection to settle in Australia.
- 3. That Council requests the Mayor to write to the Prime Minister and Minister for Immigration requesting these improvements to the Community Sponsorship Program."

#### Background

Yarra City Council and the Yarra Community welcome refugees. Our Multicultural Policy commits that Yarra Council: -- welcomes refugees, asylum seekers and other humanitarian migrants to the municipality with respect and compassion and facilitates a responsive resettlement process.

The Australian Government has introduced a Community Sponsorship Program that enables communities like ours to settle Refugees and Asylum Seekers safely in Australia. However, the program has limits that are at odds with our Council's long standing position.

Amnesty International and many other organisations are asking the government to make the Community Sponsorship Program more widely available, to reduce the costs to sponsors, and to make it additional to Australia's humanitarian intake.

#### RECOMMENDATION

- 1. That Council notes:
  - (a) we live in a world where people have no option but to flee their homes and countries, and that globally, resettlement places for these people are rare and over-subscribed;
  - (b) all countries, especially the wealthiest, like Australia, need to do their fair share by welcoming refugees in any way they can;
  - (c) refugees and migrants have made a positive contribution to Australian communities, our economy and our communities; and
  - (d) we need to create more opportunities for safe and legal entry into Australia, and one way to do this is through community led sponsorship.
- 2. That Council resolves to:
  - (a) reaffirm that the City of Yarra is a community which welcomes refugees,
  - (b) support an expanded and improved Community Sponsorship Program; and
  - (c) calls on the federal government to improve and expand the Community Sponsorship Program to ensure the program:
    - (i) does not take places from others in need;
    - (ii) provides adequate support and services;
    - (iii) limits the costs on sponsors;
    - (iv) allows community, family and businesses to act as sponsors; and
    - (v) creates more places for people in need of protection to settle in Australia.
- 3. That Council requests the Mayor to write to the Prime Minister and Minister for Immigration requesting these improvements to the Community Sponsorship Program.

#### 12.3 Notice of Motion No. 9 of 2018 - Wage Theft

Trim Record Number: D18/117159 Responsible Officer: Group Manager Chief Executive's Office

I, Councillor James Searle, hereby give notice that it is my intention to move the following motion at the Ordinary Meeting of Council to be held on 17 July 2018:

- 1. That Council notes:
  - recent media reports of underpayment of Award wage rates, penalty rates and superannuation (otherwise known as wage theft) by employers in the hospitality industry, including within Yarra;
  - (b) the recent Fair Work Ombudsman audit in Richmond which found that 41% of business audited were underpaying their workers, and 81% total were non-compliant with workplace laws;
  - (c) that many Yarra residents earn a living by working in hospitality and that many other workers commute to work at hospitality businesses in Yarra;
  - (d) that these workers are amongst the most vulnerable in the workforce; and
  - (e) the recent announcement of a Victorian Wage Inspectorate and the proposed criminalisation of wage theft by the State Government.
- 2. That Council receives a report in the October meeting cycle on ways that Council could support workers in Yarra in preventing and tackling wage theft, with the report to include (but not be limited to):
  - (a) ways of utilising existing Yarra business registration processes to gather data on which award (and what rates and conditions) employers are using (or intend to use) for their workers;
  - (b) ways Yarra can educate small business operators on their obligations to pay award wages, penalty rates and superannuation;
  - (c) ways of supporting relevant union campaigns;
  - (d) referral pathways to the Fair Work Ombudsman or other relevant body; and
  - (e) any other ways Yarra could support vulnerable workers.

#### RECOMMENDATION

- 1. That Council notes:
  - recent media reports of underpayment of Award wage rates, penalty rates and superannuation (otherwise known as wage theft) by employers in the hospitality industry, including within Yarra;
  - (b) the recent Fair Work Ombudsman audit in Richmond which found that 41% of business audited were underpaying their workers, and 81% total were non-compliant with workplace laws;
  - (c) that many Yarra residents earn a living by working in hospitality and that many other workers commute to work at hospitality businesses in Yarra;
  - (d) that these workers are amongst the most vulnerable in the workforce; and
  - (e) the recent announcement of a Victorian Wage Inspectorate and the proposed criminalisation of wage theft by the State Government.
- 2. That Council receives a report in the October meeting cycle on ways that Council could support workers in Yarra in preventing and tackling wage theft, with the report to include (but not be limited to):
  - (a) ways of utilising existing Yarra business registration processes to gather data on which award (and what rates and conditions) employers are using (or intend to use) for their workers;
  - (b) ways Yarra can educate small business operators on their obligations to pay award wages, penalty rates and superannuation;
  - (c) ways of supporting relevant union campaigns;
  - (d) referral pathways to the Fair Work Ombudsman or other relevant body; and
  - (e) any other ways Yarra could support vulnerable workers.